ORIGINAL

U. S. NAVAL ADMINISTRATION UNIT SAIPAN DISTRICT SAIPAN, MARIANA ISLANDS

JULY

WH:msc A17-7/A9-4 Ser: 1054 4 Sep 1957



- From: Naval Administrator, U. S. Naval Administration Unit, Saipan District
- To: Chief of Naval Operations
- Subj: Monthly Report on Administration of Civil Government in the Saipan District, OPNAV REPORT 5080-2 (TEST); submission of
- Ref:
- (a) CNO ltrser 564P21 of 12 Mar 1953 to CINCPACFLT
- (b) CNO ltrser 3027P21 of 6 July 1955 to CINCPACFLT
- (c) Conference between the Naval Administrator and Commander C. E. MILLER, Op-215, of 5 July 1957

1. References (a) and (b) directed the submission of a quarterly report on the administration of civil government in the Saipan District, to be identified as OPNAV Report 5080-2. This report was directed to the Chief of Naval Operations via Commander Naval Forces Marianas and Commander in Chief, U. S. Pacific Fleet.

2. Reference (c) introduced a new format for a monthly report, similar to that used by the Interior Department administered districts of the Trust Territory, and it was decided that the Saipan District would submit a test report, direct to CNO, with copies to COMNAVMARIANAS and CINCPACFLT.

3. Enclosure (1), a test report covering the month of July 1957, is submitted herewith. By copy of this letter, COMNAVMARIANAS and CINCPACFLT are requested to submit their comments directly to CNO.

A. EVANS

Copy to: COMNAVMARIANAS CINCPACFLT

ORIGINAL

OPNAV RPT 5080-2 (TEST)

# U. S. NAVAL ADMINISTRATION UNIT SAIPAN DISTRICT SAIPAN, MARIANA ISLANDS MONTHLY REPORT JULY 1957

# ADMINISTRATION OF CIVIL GOVERNMENT IN THE SAIPAN DISTRICT

# I. ADMINISTRATIVE AND GEMERAL

The Pardons and Parole Board met twice during the month of July, one regular session and one special session. Three petitions were considered and recommendations made to the Naval Administrator.

The Scholarship Selection Board met to consider applications and interview applicants for scholarships in the various fields. The Board received eleven (11) applications and considered ten (10). Applicants for scholarships in nursing, education and agriculture were recommended to the Naval Administrator for grant of scholarship from the Saipan Special Deposit Fund as follows:

One	(1)	nursing
One	(1)	education
Two	(2)	agriculture

Medical scholarships were deferred until 1958 pending resolution of matriculation requirements.

The Administration Department produced fifty nine (59) monthly Administrative Reports; received 186 pieces of routine controlled mail; and processed 142 pieces of routine outgoing correspondence. There were twelve (12) Annual, nine (9) semi-annual, and twenty eight (28) quarterly reports compiled and processed.

# II. PERSONIEL

# A. General

1. The wage ceiling for the Naval Administration Unit, Saipan District, as of 31 July was 287, distributed as follows:

Organization	Ceiling	On board
USN Commissary Store	9	9
NAVAD Indigenous	259	257
NAVAD U. S. Civil Service	19	ii

2. There were no particular indigenous labor problems.

3. U. S. Civil Service on board count is low due to the term and resignation of some of our school teachers, however, suitable replacements have been obtained both in the United States and locally. 59 month 12 comment. 9 Semi-ar 28 generation

4. In addition to the personnel reported above, the Municipality of Saipan under Navy Department Contract N6-1119(61574)-1435, supplied one hundred ninety four (194) Saipanese workers, mainly in the custodial and maintenance categories.

5. Naval personnel on board count, allowance and changes were as follows:

Enlisted On Board - 94 Enlisted Allowance - 87 Officers On Board - 10 Officers Allowance - 11 Number of Personnel Received - 3 Number of Personnel Transferred - 10

B. Training Programs

1. During the month of July, Dr. Jose Villagomez, medical practitioner, continued his eight weeks course of instruction in Public Health education at Noumea, New Caledonia, under the auspices of the South Pacific Commission.

2. During July, a Saipanese dentist and dental technician were sent to Guam for a two week intensive refresher course at the Naval Dental Clinic,

3. The nurses training program at the Station Hospital was tightened up during the month. Permanent records of academic marks and attendence were kept and considered in recommending promotion and instep pay increases. Requirements concerning attendance at classes and lectures were enforced, and disciplinary action taken against the worst offenders.

### III. LEGAL

### A. General

1. Convictions for the month of July:

### TRAFFIC

### MISDEMEANOR

Misdemeanor Convictions23
(Type of Case)
Gambling
Drunken and disorderly conduct 2
Illegal Business practice
Burning trash without fire permit 2
Trespass 1
Acquittals or dismissals 2

### CONFINEMENT

Persons sentenced to confinement...... 1 Number of persons serving jail sentence 1 July..13 Number of persons serving jail sentence 31 July. 9\* Release on pardon or parole...... 1 Applications made for pardon and parole...... 2

\*Down from a high of 21 in February 1957.

### FELONIES

### None.

2. Normally the District Attorney and Public Defender act as counsel for the Government and defendants only in felony cases which are heard by the Saipan Court of Appeals (Trial Division). The Court of Appeals (Trial Division) meets the last week of each quarter. The Public Defender and District Attorney did not appear as counsel during the reporting period. The District Attorney appeared as an observer at every session of the District Court during July.

### B. Land and Claims. Homesteading

1. The Naval Administrator, by Public Notice, informed the Saipanese peopel that Retention Area #15 was available for agricultural and grazing purposes. A field survey was made of this area and it was determined that of the 2,244 acres contained therein, approximately 1,800 acres are suitable for grazing of cattle and approximately 444 acres are good arable land for agricultural purposes. During the month of July eight (8) applications for grazing and one (1) application for farming purposes were received for this area. The applicants have requested a total area of about 1,500 acres. Descriptions of the individual land areas requested are being made. In addition, three (3) leases outside the retention areas are being processed. These leases will comprise approximately thirty (30) acres. A form of coconut farm lease was proposed and submitted to the Land and Claims Administrator (Area Public Works Officer) for approval.

2. Negotiations on the acquisition of land for a proposed school site in Oleai Village were completed successfully.

3. Boundary lines on twenty two (22) privately owned lots in the former retention area #1 (Tanapag) were determined and marked.

4. The "as built" of San Jose Village on Tinian and Tanapag Village on Saipan were completed preparatory to the submissions thereof.

5. Concrete monuments were placed on all lot corners in Chalan Kanoa, and 80% of the lots in Susupe Village.

#### IV. COMMUNICATIONS

The U. S. Naval Administration Unit communication facility employed four (4) Saipanese operators and trainees during July 1957.

Traffic was handled as follows:

Incoming Navy messages.....1054 Outgoing Navy messages..... 816 Outgoing civilian (commercial) messages..... 75

56.5 renday

Trochus sold

# 800t per

tor .

Repairs and adjustments of non-Navy owned equipment on vessels consumed approximately 185 man-hours during the month of July 1957.

#### V. ECONOMIC DEVELOPMENT

A. General

1. The overall copra production picture continues to appear favorable. Demand in Japan remains constant and the relatively high sale price of \$195.00 per metric ton seems to be holding.

2. Current and future trochus prospects appear unfavorable. Atkins-Kroll Company, throughout their world-wide system of agancies, failed to receive a single bid for the Trust Territory of the Pacific Islands trochus. More news is expected from Japan regarding Saipan's trochus in August.

B. Contracts and Programs

1. The U. S. Navy Contract N6-1119(61574)-1435, with the Municipality of Saipan, for the furnishing of contract labor continues to be in effect, and is working very smoothly since its formalization in June.

2. A marketing contract between the Tinian Farmers Association and the Frank Edwards Company of Guam is formalized, but is now in the process of revision.

3. If the trochus market shows any signs of improving, a transplanting will be undertaken to place shell on sections of this District's reefs which are at present barren of trochus.

C. <u>Commerce</u> and Trade

1. The greatest percentage of the food consumed in the District is imported from the United States and Japan via Guam. During July this food and other supplies were transported entirely by the Saipanese owned M/V Hope. Service was adequate with no major complaints from the local merchants.

2. Imports into the District, as tabulated from the Bills of Lading of the M/V Hope are as follows:

Item	Pounds	Value
Rice	108,502	\$11,573.00 -
Flour	25,073	5,946.00
Sugar	30,620	6;158.00
Milk	63,370	9;039:00
Fresh Meat and Produce	21,636	6,803,00
All other food	61,471	16,214;00 -
Beer and Soft Drinks	378,349	13,704,00 -
Auto Parts	68,842	5,436:00
Building Material	1,520	150.00
Cigarettes and Tobacco	6,398	7,186.00
Dry Goods, Clothing and Shoes	3,470	3,780,00
Clothing	6,406	3,543.00
POL Products	30,792	2,764:00
Tires and Tubes	725	470,00
Machinery	1,500	5,026,00
All other	59,188	11,672.00
	TOTAL VALUE	\$109.446.00

\$109,446.00

#### VI. TRANSPORTATION

Silver

Normal logistic support for the Naval Administration Unit is accomplished by LST, AKL, and charter vessel. The Charter vessel made three (3) trips between Guam and Saipan during the month. The AKL made one (1) trip during July. Saipan was not a port of call for the LST during the month.

The M/V Hope made three (3) trips from Guam via Rota and Tinian carrying general cargo during the reporting period.

Twice weekly logistic flights were made from Guam carrying naval personnel, material, civilian passengers and local air cargo.

# VII. ANTHEOPOLOGICAL, SOCIAL AND SCIENTIFIC

The District's first social and business club was opened during the month. It is composed of business men and community leaders with its object to better all phases of Saipanese life. The name "Saipan Civic Club", was adopted. A very nice building in San Antonia Village overlooking the lagoon has been reconditioned and is used daily for routine social gathering and monthly for regular meetings.

## VIII. POLITICAL

The Tenth Saipan Congress held an organizational meeting during July at which Officers of the Congress were elected. Preparation of three (3) Municipal Ordinances was started:

- 1. Amendment to Municipal Ordinance 21 (Gambling).
- 2. An Alcoholic Beverage Control Act
- 3. A bill to revise and consolidate in one ordinance all municipal licenses and taxes.

## IX. EDUCATION.

The summer training course for District teachers continued. The department continued preparation of the curiculum for the ensuing school year. A group of teachers were sent to Territorial College, Guam, for summer school. The cost of the summer school program will be tabulated upon completion.

## X. PUBLIC HEALTH

## A. General

1. The procedure for the follow-up of tuberculosis patients realeased from the hospital was tightened up during the month. As a result, several were readmitted to the hospital.

2, A mass Chest X-ray survey was completed on the Island of Tinian during the month.

3. The medical repairman from Guam spent one week on Saipan and repaired several major items of equipment.

4. Health cards for civilian food handlers in the Saipan District expired in June. Approximately 200 of them were examined and their health cards renewed.

5. Proposed Saipan District Public Health Regulation Numbers 2, 3, and 4, were submitted to the Director of Public Health for approval during the month. Proposed regulation No. 4 deals with quarantine and isolation of Communicable diseases. This proposed regulation was necessary because some of the T.B. patients found to be positive under the follow-up program listed in paragraph 1 were reluctant to return to the hospital and one patient flatly refused to be readmitted.

6. The Station Hospital admitted ninety six (96) Saipanese patients and discharged one hundred four (104); admitted three (3) Naval personnel and discharged four; admitted four (4) civil service/military dependents (U.S. citizens) and discharged four, during the month of July.

7. There were twenty five (25) live births and one (1) stillbirth during the month of July.

8. There were no deaths during the month of July.

## B. Sanitation

1. On 1 July 1957, the Medical Department ceased to render the service of post-mortem examination of carcasses and viscera of swine and cattle slaughtered within the Saipan District, following conferences between the mayor of the Municipality and the Public Health Officer about the difficulties involved in rendering this service.

2. During the past year, sixty (60) cases of liver flukes were revealed upon examination of the viscera of slaughtered cattle. This bovine disease is not transmissible to man through ingestion of the diseased liver or other organs.

3. Water Supply:

a. The villages of Tanapag and San Roque were without a dependable supply of potable water during most of the month. On nineteen days during the month there was insufficient water in the mains to obtain a sample for chlorine residual determination.

b. <u>Chlorine residuals</u> throughout the system have been very erratic again this month. Generally, chlorine residuals have been higher than necessary or desirable, but in some cases they have been too low. Every effort is being made to remedy the situation.

# XI. AGRICULTURE

The month of July continued dry. Especially hard hit were the commercial Tinian farmers who had practically no production. Both family and commercial gardens have been plowed and prepared, and planting will start with the first showers of the approaching wet season.

During July sixty six short tons of copra were shipped to Japan via the USS BANNER (AKL-25). The M/V Hope picked up sixty seven tons of copra on Agrihan. At present sixty nine tons of copra is warehoused on Saipan and will probably be marketed in September. It is believed that copra production in the District will increase now that the M/V Hope has entered the picture with the intention of regular trips throughout the Marianas chain of islands. A member of the Naval Administrator's staff met informally on Guam with other members of the Copra Stabilization Fund Advisory Board regards future operations of the Fund. Former Naval Administrator, Commander Charles E. Miller, presently Op-215, attended the meeting and indicated that the Chief of Naval Operations will issue a clarifying policy letter.

An old Japanese sampan has been rehabilitated, named the M/V Barracuda, and is fishing the District waters. Catches are generally good near the north end of Tinian with fishing being accomplished between Tinian and Agiguan. To date the catch has found a ready market on Saipan.

As there are very few fields of growing crops due to the dry spell the ever present insects have presented no unusual problems.

Special Information. Mr. Charles Clendenen, District Agriculturist, will be in California during August to purchase six purebred bulls for the U.S. Navy herd. He will leave San Francisco with the animals about 30 August via Pacific Far East Line freighter. He will arrive on Guam about 16 September.

## XII. PUBLIC WORKS

## A. Island Power Plant

1. Five thousand (5000) hour overhaul of Worthington EE-8 generator No. 1, was completed on 6 July 1957.

2. Five thousand (5000) hour overhaul of Worthington EE-8 generator No. 3, was commenced on 8 July 1957 and completed on the last day of the month.

3. The foregoing work includes the complete dismantling of the main engine, generator, and excitor, consisting of all heads; pistons, crankcase covers, piston rings, valves, bearings, fuel pumps, injectors, push rods, water manifolds, lines, filters, heat exchangers, etc.; and the cleaning, repair or replacement, and re-assembly of all parts.

4. 866,670 KMH were generated during the month of July at the following costs:

Labor Diesel Oil Lube Oil Materials and Supplies	9,087.32	
Total	\$21,869.61	per month.

### B. Carpenter Shop

1. The month was spent on a variety of jobs of small magnitude, mostly in the repair/maintenance category. The necessity for emergencytype work is demonstrated by the fact that, whereas 2827 man-hours were worked, only two jobs required more than 64 man-hours. An area cleanup required 120 man-hours; and 150 man-hours were spent for the Carpenter Shop's portion of repairs to Calhoun tank, as discussed hereinafter.

2. Carponter Shop costs for the month were as follows:

## C. Paint Shop

1. The Paint Shop spent 656 man-hours for painting of signs, vehicles, an outdoor movie screen, buildings, offices, and for color code markings.

2. Paint Shop costs for the month were as follows:

Total.....\$1,324.05

D. Housing Maintenance

1. Fersonnel, labor, and material breakdown is as follows:

TITLE	MAN HOURS	LABOR	MATERIAL	TOTAL
Gardeners	960	\$432.00		\$432:00
Carpenters	320	201,60	\$1.97.90	399,50
Painters	320	140,30	180.00	320,80
Laborers	320	139.60		139,60
Trouble Crew	320	321.70	1/45.80	467.50
TOTALS	2240	\$1,235.70	\$523.70	\$1,759.40

E. Water Supply

1. Cost of chlorination was as follows:

Laber	195:20
Spare Parts	180.00
Gas Chlorine	152:00
Hypochlorite	131,00

Total.....\$658.20

63 72

47) 2995.10

12,995.10

2. Two new private water connections were installed at a total cost of \$189.31.

3. A replacement four inch riser pipe was installed at Maui Well No. Che, requiring 106 man-hours.

h. h new eight inch bypassing manifold was installed south of Cleai Village requiring 118 man-hours.

5. Seven hundred feet of two inch line was installed to provide water to Reese Beach; 80 man-hours.

6. Three new overhead fireplugs were installed; 208 man-hours.

7. In conjenction with Municipality of Saipan forces, six hundred feet of four inch, and twenty four hundred feet of two inch line were installed in Oleai Village,

8. A new check valve was installed at Tanapag and meters were installed at Tanapag, San Roque and Oleai; 340 man-hours.

9. A total of forty eight leaks in water distribution lines were repaired; 642 man-hours.

10. Emergency repairs were effected on Calhoun Tank. The severe state of deterioration of this essential facility necessitated emergency repairs in order to delay its complete collapse. Leaks were repaired, the bottom was cleaned and reinforced where posible on the interior, and a reinforced concrete ring was poured around the exterior of the base of the steel tank. Although this work will permit limited continued use of the tank, the danger of complete collapse at any time is inherent. Early replacement of the tank is essential to permit this activity to continue to meet its mission. 300 man-hours (Water Supply only).

11. Four (4) deepwell pumps and one booster pump were overhauled: 408 man-hours.

12. Three (3) motor changes were effected on Maui Well #4 deepwell pumps; 192 man-hours.

13. Other pump repairs required 188 man-hours.

14. Well watches consumed 1.840 man-hours.

15. Water Supply costs for the month were as follows:

F. Refrigerator Shop

1. Reefer Rarm maintenance required 337 man-hours.

This to be replaced.

2. Reefer Farm watchstanders stood 312 man-hours.

3. Maintenance of washing machines, domestic refrigerators and freezers required 334 man-hours.

4. Maintenance of Hospital refrigeratros required 60 man-hours.

5. Maintenance of Commissary Store refrigerators required 13 man-hours.

6. Total costs were as follows:

TOTAL.....\$718.60

G. Machine and Sheetmetal Shops

1. These two shops performed essential services in the support of other shops by manufacturing or extensively repairing equipment and equipment parts which are essential to the continued effective operation of this activity, but would require excessive lead times for procurement from the United States. The Machine shop spent 392 man-hours and the sheetmetal shop 491 man hours, in the manufacture or extensive repair of pump couplings; crankshafts; armatures, slip rings, valve stems,  $1-3/4^{"} \ge 7^{"}$  anchor bolts, water pumps, pilot shaft, chlorinator parts, concrete bucket, water cooler parts, re-bar bending, fire truck tank, manhole covers, aircraft loading ramp, etc.

2. Total costs were as follows:

Shop	Labor	Material	Total
Machine Sheetmetal	\$590.00 417.80	\$221.89 562.66	\$811.89 980.46
Totals	\$1,007.80	\$784.55	\$1,792.35

H. Electric Shop

1. Thirty eight fluorescent fixtures were installed in five office buildings to replace inadequate incandescent fixtures; 125 man-hours.

2. Motor maintenance consumed 176 man-hours.

3. A continuous maintenance program for transformers and portable generators was established, and has proved highly beneficial in reduction of equipment breakdowns.

4. Two new private power connections were installed at a . total cost of \$110.81.

5. The transformer bank in the old Civil Administration area was completely rehabilitated and a new emergency generator station was established at a total cost of \$592.78.

6. Cable construction in the Susupe area for increased and improved telephone service to the Saipanese population cost approximately \$1,500-00.

7. Nine <u>new telephone installations</u> were made at a total cost of \$280.00.

8. Total costs for the month were as follows:

I. General Services

1. 1,584 man-hours were consumed in stevedoring operations.

2. A two man blasting crew in the Army Hill quarry consumed 352 man-hours.

3. Clearing and cleaning Reese Beach required 112 man-hours.

4. Rehabilitation of Hospital drainage ditch required 64

man-hours.

5. Assistance on Maui Well No, 1 Special Project recuired 112 man-hours.

6. Shaping, seeding, and watering of Dependents School Playground required 128 man-hours,

7. Clean-up of Public Works storage area required 112 man-hours.

8. Calhoun tank cleaning and reinforcement project required 375 man-hours (General Services only).

9. Construction of outdoor movie theater recuired 360 man-hours.

10. Brush cutting in Navy Hill area required 216 man-hours.

11. A total of 7,566 man-hours were consumed.

12. Labor costs totaled \$6,042.80; material costs approximately \$800.00; total costs \$6,842.80.

J. Transportation

1. Costs for the month of July are as follows:

Branch	Man-Hours	Labor	<u>Material</u>	Total
Operations Maintenance	2,408 2,823,6	\$1;921.60 1,819.60	\$313.40	\$1,921.60 2,133.00
Totals	5,228.6	\$3,741.20	\$313.40	\$4,054.60

K. Special Frojects

1. Approximately 1600 man-hours were consumed on the rehabilitation of Maui Well No. 1.

L. Industrial Safety

1, A representative attended the monthly Federal Safety Council meeting on Guam.

2. The monthly Supervisors' Safety Committee Meeting was held on 17 July.

3. All shops held invididual safety meetings at least twice during the month,

4. All chops were inspected for unsafe conditions and for violations of safety regulations.

5. All safety shoes on hand were issued; 60% of the personnel in the Public Works Department have been provided with <u>safety</u> shoes. The program will be continued as more shoes become available,

6. The following unexploded ordnance was located and disposed of by BELL, SWCA and LT. RUDDICK:

Continuing

danger.

- 34 81 MM mortar shells 2 - 60 MM mortar shells 15 - 45 MM mortar shells 18 - Hand Grenades 5 - 5" shells
- 23 Bazooka shells.

## XIII. PROPERTY AND SUPPLY

Approximately 3,000 Stock Record Cards were reviewed in order to determin stockturn. These cards were made up of "Y" and "G" cognizance materials (automotive and general supply, respectively). 1,700 items were found where issues had not been made in the past 12 months or more. A typewritten list was made of these items and furnished to Public Works for screening and possible utilization. Authority will be requested to turn in to store Naval Supply Depot, Guam, for those items remaining and which are excess to the requirements of this activity.

Re-warehousing of the Shops Store is still in progress. The rewarehousing, in conjunction with the efforts stated above, will facilitate the inventory control and accessibility of materials. A hot locker type storage containing prefabricated metal bins has been constructed for the storage of spare parts required to maintain communications. Such materials were heretofore procured as Direct Turn Over materials.

Cognizance "L" (Medical and Dental) materials on hand have been capitalized into the Navy Stock Account. The monetary value amounted to \$22,295.22.

Government cargo imports during the month were approximately 219.9 long tons. Exports were 87.5 long tons.

The packing and crating of Household Goods for six families being transferred was accomplished.

#### XIV. FINANCIAL

Funds in the amount of \$231,000.00 were granted for the Maintenance and Operation of the Unit, under appropriation 1781301.64, Service Wide Operations, Navy, 1958. Expenditures in July were as follows:

Object Class	Amount
013 - Personal services; per annum 014 - Personal services; per annum 016 - Personal services; per annum 021 - Travel, civilian personnel 022 - Travel, civilian personnel 023 - Travel; officer personnel 023 - Travel, enlisted personnel 079 - Contract services 081 - Petroleum products	\$6,364.77 15,377.31 13,923.26 195.25 48.60 50.40 2,952.84 6,301.24
083 - Office supplies	285.18

Object Class	Amount
034 - Clothing supplies 089 - Other supplies and materials 150 - Taxes and assessments	27.00 \$19,644:08 9,02
fotal	\$65,178.95

Saipan District Revenue income is as follows:

Source	Amount
Utilities Local Taxes Court fines and fees Scrap revenue Other miscellaneous	\$3,804.78 - 1,611.04 434.00 9,799.68 - 4,209.39
Total	\$19,858,89

Expenditures from District Revenue during July 1957 were as follows:

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Object	UIASS
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<u>Object Class</u>	Amount
019 - Labor	\$5,996.60 - Constabulary
021 - Travel, civilian	personnel 275.00
079 - Miscellaneous con	atractural services 70.00

Total

\$6,341.60

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XV. JUDICIAL

The District Court met twice weekly during July. No session of the Saipan Court of Appeals (Trial Division) was held.

XVI. SPECIAL, PUBLIC INFORMATION, ETC.

None.